

Texas Criminal Justice Coalition January 2013

Texas Indigent Defense Commission: Helping Counties Implement What Works For System-Wide Cost Savings

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The **Texas Criminal Justice Coalition** is a non-profit, non-partisan organization dedicated to identifying and advancing effective solutions for Texas' criminal and youth justice systems.

- ★ We conduct **policy research and analysis** on Texas justice systems.
- ★ We form effective partnerships with a range of organizations, such as the Texas Indigent Defense Commission.
- ★ We educate key stakeholders to promote effective management, accountability, and best practices.

Indigent Defense

Why you should care...

- A quality defense is an ESSENTIAL check and balance in the system.
- The provision of counsel is a basic principle for FAIR governance.
- Indigent defense is constitutionally required and THE LAW in Texas.
- Policy-makers need to know that supporting indigent defense is SMART for the whole system.

The Promise of Gideon

The promise in *Gideon v. Wainwright* (1963): Every person accused of a felony has a constitutional right to counsel regardless of wealth.

Extended in *Argersinger v. Hamlin* (1972): People accused of a misdemeanor with a penalty of incarceration also have a right to counsel.

Indigent Defense Before 2001

Delay in implementing the right to counsel in Texas reached crisis level by 2001:

- Defendants routinely waived their right to counsel.
- Appointed counsel lacked training and resources.
- Counties lacked standards, transparency, and continuity in practices.
- The system lacked substantive accountability.
- Counties had a significant lack of funding for indigent defense.

The Costs of Substandard Defense

Significant human costs accompany wrongful convictions:

- Loss of liberty for an innocent person
- Separation of families and loved ones
- Financial hardships and loss of support
- Justice denied for victims and their families
- Community costs: more victims and lack of trust in those responsible for justice

The Costs of Substandard Defense

Significant financial costs accompany a substandard defense system:

- Drain on State resources, with a total of \$49.5 million paid to compensate exonerees
- Drain on county resources in unnecessary pretrial incarceration – approximately \$2 million PER DAY across counties
- Risk of costly, protracted lawsuits such as *Rothgery v. Gillepsie County*

The Texas Fair Defense Act, 2001

The Fair Defense Act:

- Established essential requirements regarding appointment of counsel
- Required counties to adopt individualized plans for the delivery of indigent defense services
- Provided state funding to supplement county spending
- Created the Commission to distribute funds, provide support, develop standards, and give oversight

The Commission

13 Board Members

7 Staff

\$33 Million in Grants Distributed Annually

> Representing 17% of Defense Expenses

Covering 30% of the Increase in Expenses

Strategies for Success

1. Respect for Local Control

2. Meaningful Collaboration

3. Transparent Government

Respect for Local Control

Significant Diversity Among Texas' 254 Counties

Commission Provides:

- Funding assistance
- Technical support
- Plan models
- Sample forms

Counties Decide:

- Type of defense delivery
- Indigency standards
- Attorney compensation
- Specialized programs

Empowering Counties with Tools for Success!

Respect for Local Control

Cameron County, Indigent Defense Services

Cameron County's continued improvement is the result of the county's willingness to make the administration of justice more efficient while meeting the requirements of the law and doing what is morally right. We could not have done it without the help of the Texas Indigent Defense Commission and the guidance of its Commission members."

Judge Arturo Cisneros Nelson
 138th District Court

Respect for Local Control

Travis County, Mental Health Public Defender

- Opened in 2007, it is the first freestanding mental health public defender in the nation.
- Its holistic approach integrates legal representation with intensive case management.
- It has safely reduced jail time, increased dismissals, and lowered recidivism rates.
- It has served as a model for Bexar, Dallas, El Paso, Fort Bend, Harris, Limestone, Lubbock, and Montgomery Counties.

Meaningful Collaboration

Bringing Together Stakeholders and Forging Partnerships

CC It is good having an agency that is open and welcomes participation from all stakeholders in the criminal justice system. This has allowed Texas to avoid some knock-down drag-out policy battles that could have occurred if the [Commission] had taken an adversarial approach, which can be counter-productive in the area of policy. **SS**

Shannon Edmonds, Staff Attorney
 Texas District & County Attorneys Association

Meaningful Collaboration

Regional Public Defender Offices

Regional Public Defender Office for Capital Cases: Provides investigative, expert, and capital representation to 155 counties, and offers budget predictability and significant cost savings.

Caprock Regional Public Defender Office: Provides rural counties – which often lack even basic indigent defense services – with quality misdemeanor, felony, and juvenile representation.

Meaningful Collaboration

US DOJ, John R. Justice Grant

Brought together unlikely allies, resulting in \$700,000 in federal funds to assist attorneys working in the justice system.

Timothy Cole Advisory Panel on Wrongful Convictions

Convened diverse stakeholders to study wrongful convictions and recommend system reforms.

Balancing Flexibility with Responsibility

The Commission works with counties to report indigent defense expenses, and it makes the information available to the public and policymakers.

Bell County, Fair Indigent Defense Online "FIDO" tracks essential information including:

- Defendant profiles
- Indigency determinations
- Attorney assignments
- Case-processing information
- Attorney hours
- Fee payments

Defender Contract Rules

The Commission brought together stakeholders and experts to form an important working group that adopted rules to increase **fairness, consistency, and transparency** in Texas' attorney appointment process.

The Commission's Website

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	Services to Counties
	 Technical Support Research
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The Texas Indgent Defines Commission provides financial and technical apport to courbos to develop and maintain quelity, cast effective indigent defines systeme that must like in	why of your communities and the requirements of the Constitution and state line. In addition, we require indigent Defense in Texas
tool parcent for indigent defense and reporting of expenditures and pointie an array of resources for countee to progress frees services. For more information see <u>play law Acc and</u>	
What's New	oprotein, parts
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Commission Accomplishments

- \checkmark Increased the number of public defender offices from 7 to 19.
- Expanded the number of counties being served by a public defender office from 7 to 155.
- Created 79 new defense-related programs in Texas counties.
- Increased the number of indigent people provided indigent defense representation by 45 percent.
- Decreased jail populations in several Texas counties, creating cost savings and fewer lifelong collateral consequences for system-impacted individuals.
- Resulted in the exoneration of 10 people, via Commissionfunded innocence projects at Texas' public law schools.

Support Indigent Defense

Help counties meet constitutional requirements AND invest in cost-saving strategies.

- Restore funding and authority to use all previously designated sources of revenue.
- Close the unfunded gap for the provisions of the Fair Defense Act with General Revenue.

Contact Us

We are a resource to you!

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Cost-Saving & Public Safety-Driven Strategies for Texas' Criminal and Juvenile Justice Systems

2012